



## **SSICsim 2013**

# **Star Trek – The Bajor Peace Conference**





Message from the Director,

I would like to welcome you all to the second annual SSICsim Conference. Our team has worked hard to provide our delegates with a realistic Model United Nations experience dealing with the Star Trek universe. We hope that you will enjoy your roles at the Star Trek Committee of SSICsim 2013!

Sincerely,

Misha Boutilier

Director, Star Trek Committee, SSICsim 2013

**Committee Director: Misha Boutilier**

**Crisis Manager: Mimi Scowen**





## Introduction to the Bajor Peace Conference



It is the year 2375, and the Dominion War, the bloodiest struggle in the history of the Alpha Quadrant, has just come to an end. Hundreds of millions of soldiers and civilians have been killed, and whole star systems lay in ruins. While the Dominion and its Breen allies have signed a temporary armistice with the Federation Alliance, the peace negotiations are now taking place on the space station Deep Space Nine in the Bajor system. As the representatives of Star Trek's six great powers, you are tasked with determining the postwar settlement. Can you restore peace and stability to the Star Trek universe, or will you sow the seeds of future conflict?



Above: Map of the Milky Way Galaxy



## **History of the Dominion War**



### **A. The Star Trek Universe Before the Dominion**

Prior to the coming of the Dominion, the interstellar state system in the Alpha Quadrant of the Star Trek universe was characterized by relative peace and stability. There were five great powers that dominated the system: the United Federation of Planets, the Klingon Empire, the Romulan Star Empire, the Cardassian Union, and the Breen Confederacy.

The United Federation of Planets has been in existence since 2161, when humans and three other species banded together to form an interplanetary democratic government with Earth as its capital. It was formed in the aftermath of the Romulan War, when the Romulan Star Empire's attempt to conquer Earth and its allies was decisively defeated. Since then, the Federation has expanded across the Alpha Quadrant of the Milky Way galaxy, setting up new colonies, accepting new member states, and coming into contact with new species. The peoples of the Federation live in a peaceful, prosperous liberal-democratic society. The Federation's military is known as Starfleet.



The Romulan Star Empire (RSE) is an authoritarian regime governed by the Senate and Praetor. Both isolationist and power-hungry, Romulan leaders have always been suspicious of other species. After failing to defeat humans in the Romulan War, the Romulans retreated beyond the neutral zone. Since then, they have developed cloaking devices for their ships and fought a cold war against the Klingons and Federation. Still, there has been no major war with the Romulans since 2161. Their foreign policy and society is roughly similar to that of the former Soviet Union.

Klingons are warrior people in a tribal society who forged an interstellar empire through conquest. Klingon culture is militaristic and based on the value of honour, and the Empire is governed by a Chancellor and a High Council made up of representatives from the leading family houses. Originally, the Klingons were quite hostile to the Federation and there were a number of wars between the two states. However, the Khitomer Accords of 2293 established peace and even set up an alliance. Though tensions remain between the peaceful humanistic Federation and militaristic honour-based Klingons, the two have generally managed to cooperate.

The Cardassian Union (CU) is governed by a military dictatorship that presides over a hierarchically structured society. Cardassians are expected to be totally loyal and subservient to the state. Cardassians created an empire through conquest of neighbouring planets. The Union fought a war with the Federation in the 2340s, though this was eventually settled by a treaty that established a demilitarized zone between the two states. Prior to the emergence of the Dominion, the Union's relations with the Klingons were poor, as were their ties with the Romulans.

Little is known by outsiders about the Breen. They appear to be humanoid, but they wear body suits and have never been seen out of them. Though the Breen are reclusive and



isolationist, they are also warlike and powerful. Their advanced military technology allowed them to defeat a Klingon attack in the distant past. Despite their isolationism, the Federation and other states were able to carry on limited diplomatic relations with the Breen.

In short, prior to the coming of the Dominion, relative peace and stability characterized interstellar relation in the Alpha Quadrant. The Federation-Klingon alliance was the anchor of stability. While the Romulans, Breen, and Cardassians all had conflicts and tensions with the Federation, due to political differences and mutual mistrust they were never able to form a coalition to allow them to take on the Federation and its Klingon allies.

### **B. The Coming of the Dominion**

However, the appearance of the Dominion threw the interstellar state system into instability. The Dominion is based in the distant Gamma Quadrant, which had previously been inaccessible to Alpha Quadrant powers. That changed when the Federation arrived in the Bajor system in 2369. Bajor had previously been part of the Cardassian Union. However, faced with the high cost of suppressing Bajoran insurgent fighters, the Cardassians withdrew and Bajor invited the Federation to take control of the Cardassian-built space station, which the Federation named Deep Space Nine (DS9). When Federation Starfleet Captain Benjamin Sisko arrived to take possession of DS9, a wormhole opened in the Bajor system to the Gamma Quadrant. Federation starships soon traveled through the wormhole to set up new colonies, explore, and trade.

In 2370, Alpha Quadrant races came into contact with the Dominion, an immensely powerful multi-planet empire run by three different races: the Founders, the Vorta, and the Jem'Hadar. The Founders, changelings who can assume any shape, are the ruling elite of the Dominion. They rely on Vorta bureaucrats to govern the empire and the fierce Jem'Hadar for soldiers. Both the Vorta and the Jem'Hadar are cloned and are completely loyal to the Founders.



Historically, Dominion foreign policy has been aggressively expansionist, based on the fear that what it does not control can hurt it. Upon coming into contact with the Federation, the Dominion destroyed Federation starships and colonies in the Gamma Quadrant and informed DS9 that no further intrusions into Dominion space would be tolerated.

The arrival of the Dominion threw the interstellar state system of the Alpha Quadrant into flux. In 2371, alarmed by the emergence of the powerful dominion, the spy agencies of the CU and the RSE, the Obsidian Order and the Tal Shiar respectively, attempted to destroy the Founders' homeworld with a strike force of cloaked warships. However, a Founder taking the shape of a Tal Shiar colonel betrayed the mission, and the strike force was annihilated by the Jem'Hadar. Following this catastrophe, a dissident movement on Cardassia overthrew the military dictatorship and set up a new civilian government. Fears of infiltration by shape-shifting Founders swept across the Alpha Quadrant, leading to a climate of suspicion and insecurity.

In 2372, fearing that the new Cardassian government had been infiltrated by Founders, Klingon Chancellor Gowron ordered an attack on the CU. Commanded by General Martok, Klingon warships took over much of the CU and devastate the Cardassian fleet. When the Federation condemned the attack, the Klingons withdrew from the Khitomer Accords. Fighting broke out between the Klingons and the Federation when Captain Sisko rescued the Cardassian governing council from the Klingons. Though a truce was quickly made tensions remained and the Klingons refused to give up their gains in Cardassian space. Fear increased when a Founder terrorist attack killed 27 Federation and Romulan diplomats during secret talks on Earth.

In 2373, the Federation and the Klingons renewed the Khitomer Accords when Sisko exposed that "General Martok" was in fact a Founder infiltrator. The real General Martok was imprisoned in a Dominion POW camp, from which he later escaped. However, the CU had been



gravely weakened and humiliated by the Klingon attack. Seeking to restore the fortunes of his people, Cardassian military commander Gul Dukat led Cardassia to become a member of the Dominion. Thereafter, Dominion warships and supplies began pouring into the Alpha Quadrant through the wormhole, increasingly tipping the military balance of power in the Dominion's favour. Moreover, the Dominion was successful in negotiating non-aggression pacts with the Romulans and minor powers. Finally, the Federation mined the wormhole to prevent further reinforcements from tipping the scales even more in the Dominion's favor. Dukat and the Vorta leader Weyoun responded by attacking DS9. The Dominion war had begun.

### **C. The Course of the Dominion War**

While the combined forces of the Dominion and Cardassians took DS9 and made significant territorial gains, they were unable to deactivate the minefield and bring more Dominion reinforcements into the Alpha Quadrant. Meanwhile, the Federation and Klingons mustered their forces and launched a successful counterattack to retake the station, capturing Dukat in the process. However, the Cardassians under their new leader Legate Damar and the Dominion fought on. In 2374, the war turns against the Federation Alliance. Taking heavy casualties, the Federation suffers from a shortage of men and ships, while the Dominion replaces its losses from highly efficient shipyards and cloning facilities.

Seeking to turn the tide, the Federation tried to convince the Romulans to join the alliance. When the courier ship carrying the Romulan emissary to the Federation exploded in a presumed act of Dominion sabotage, the Romulan leadership was convinced of the Dominion's evil intentions and joined the Federation Alliance to restore the balance of power. Romulan intervention left the Dominion stretched thin, and a joint Romulan-Klingon-Federation attack





was able to seize the Chin'toka system in Cardassian space. However, the Dominion forces maintained a siege of Chin'toka and were able to keep alliance forces bottled up.

As the war dragged on into 2375, the Dominion sought to turn the tide by concluding an alliance with the Breen. Indeed, Weyoun negotiated a treaty with the Breen in which in exchange for their military support the Breen were granted an equal voice in Dominion decision-making and a share in the spoils of victory. The Breen launched a surprise attack on Starfleet Headquarters in San Francisco, and together with Dominion forces they drove the Alliance out of Chin'toka. When a combined Alliance fleet tried to retake Chin'toka, a Breen energy-draining weapon disabled the fleet, which was totally destroyed. Victory for the Dominion seemed certain. Nevertheless, it had become clear that the Founders were suffering from a mysterious disease, which many suspected was engineered by a shadowy Federation intelligence agency.

#### **D. Endgame**

At this very moment, though, Legate Damar started a Cardassian rebellion against the Dominion. While Cardassia had joined the Dominion to recover prestige, the Cardassian military suffered millions of casualties during the war and gained nothing. In fact, the Dominion leadership increasingly treated Damar and Cardassians as an inferior partner, a tendency that became more pronounced after the alliance with the Breen. As Damar declared in a speech announcing the rebellion, "We are no longer masters in our own home...Our allies have conquered us without firing a shot." He called on Cardassians to "resist until the last Dominion soldier has been driven from our soil." Aided by the Federation, Damar's Cardassian Liberation Front (CLF) destroyed Dominion cloning facilities and shipyards, forcing the Dominion to divert its energies to deal with the rebellion.



Despite its initial success, the bulk of the Cardassian military did not defect to the CLF but were loyal to the new pro-Dominion Cardassian leader Broca. Eventually, Damar was betrayed and the CLF's bases were destroyed, though Damar and a few of his men escaped. Nevertheless, the CLF was able to steal a copy of the Breen energy-draining weapon and give it to the Federation, allowing scientists to devise a countermeasure. Back on DS9, Chancellor Gowron was killed by Federation Klingon officer Worf in a duel after Gowron shamelessly undermined the Alliance's strategic position in an attempt to humiliate his rival, General Martok. Martok became the new chancellor. Realizing that the Federation had gained a countermeasure to the Breen weapon, the Dominion withdrew to a defensive perimeter, hoping to rebuild its forces.

However, the Federation Alliance decided to launch a final attack to end the war, despite the fact that this would inevitably incur heavy casualties. The Alliance fleet met the Dominion fleet in combat. The Alliance fleet took heavy losses. The Romulan flagship was destroyed and the battle appeared to be turning against the Alliance. Meanwhile, though, back on Cardassia Prime Damar was able to rally the civilian population to sabotage the planetary communications array, cutting the Dominion leadership off from contact with its fleet. Infuriated, the Founder leader ordered the destruction of Lakarian City as an example, killing 2 million Cardassian civilians. However, when communications were restored and the Cardassian fleet learned of the Lakarian City massacre, they switched sides and opened fire on their erstwhile Dominion allies. Suffering heavy losses, the Dominion fleet withdrew to defend Cardassia Prime.

With the Dominion fleet trapped on Cardassia Prime by the combined Alliance-Cardassian fleet, the Founder leader ordered her troops to fight to the last man. She also executed Cardassian leader Broca and commanded the Jem'Hadar to begin exterminating the Cardassian



population. Over 800 million Cardassian civilians were killed by the orbital bombardment and house-to-house genocide that followed. However, resistance forces stormed Dominion headquarters and captured the Founder leader, though Damar was killed in the process. The Founder Odo, who had been separated from his people at birth and come to serve the Federation, cured the Founder leader of her disease and convinced her to call her forces to stand down. They agreed that she would turn herself over to the Federation to stand trial for war crimes, while Odo would return to the Gamma Quadrant and cure the remaining Founders of the disease. Luckily for the Allied fleet, the ceasefire occurred right before they were about to engage the Dominion forces.

## **Current Situation**

Following the ceasefire, arrangements were made for a peace conference to take place on DS9 to make a firm peace treaty. Cardassian rebel leaders led by Elim Garak, a former member of the Obsidian Order who cooperated with the Federation during the war, have constituted a Cardassian National Front and claim to be the legitimate government of Cardassia and a member of the Federation Alliance. As of yet, the Cardassian National Front has not been formally recognized by any of the victorious powers. The Dominion and Breen still remain in control of their ships and installations throughout the Alpha Quadrant and Cardassian space, though they have ceased hostilities.



## Nature of the Committee

### A. Rules

This committee is a peace conference, so it will work differently than a normal UN committee. Specifically, for a treaty to be passed, all concerned parties must agree, or at least abstain. Therefore, each delegate has veto power against a draft segment of the treaty. It should be noted, though, that delegates can use the threat of using certain crisis powers to “convince” other delegates to agree to a segment of the treaty. If part of the treaty is vetoed, it is possible to announce a multilateral directive to the effect of the treaty. Of course, delegates are encouraged to try to negotiate a treaty that all parties can agree on.

### B. Representatives



**Admiral William Ross** is a senior Starfleet officer during the Dominion war. Ross engaged in negotiations and military coordination with the Klingons and Romulans. He commanded Starfleet units during the final Battle of Cardassia.

**Chancellor Martok** is a former Klingon general who rose to become Chancellor following the death of Gowron. He is a fierce fighter with a strong sense of honour.



Martok has a strong hatred for the Dominion from the time he spent in a Dominion POW camp.



**Senator Koval** sits on the powerful Continuing Committee of the Romulan Senate and is Chairman of the Tal Shiar, the Romulan intelligence agency. Little is known about Koval’s current views, but in the past he opposed Romulan accession to the Federation Alliance.



**Thot Pran** is a military commander of the Breen Confederacy who led the Breen forces fighting for the Dominion. Pran shared in all major Dominion military decisions and was in close contact with the Founder leader.



**The Founder Leader** is the commander of the Dominion forces in the Alpha Quadrant. Under her leadership, the Dominion committed a number of war crimes, culminating in the massacre of the Cardassian population. However, following her encounter with fellow Founder Odo, she has expressed repentance and agreed to be taken into Federation custody.



**Elim Garak** is the President of the Cardassian National Front. A former member of the Obsidian Order, he was exiled from Cardassia and took up residence on DS9. He served as a Federation envoy to the CLF and played an instrumental role in the Cardassian rebellion.



## **Issue #1 – The Status of the Cardassian Union**



The Cardassian society has been utterly devastated by the Dominion War. Already weak and humiliated from the Klingon invasion, many Cardassians hoped that they would regain prestige and wealth when they joined the Dominion. Instead, the Dominion war brought ten million military casualties, economic devastation, and exploitation by the Dominion and Breen. The Dominion's genocidal campaign at the end of the war left 800 million civilians dead and Cardassia Prime ruined. All major cities on the Cardassian homeworld have been reduced to rubble, vital infrastructure has been destroyed, and toxic radiation unleashed by orbital weapons strikes are rapidly rendering the world uninhabitable. While the CLF did help restore national pride, it also opened up huge divisions in Cardassian society between "resistance fighters" and "collaborators." The CNF that is a continuation of the CLF is currently popular, but many Cardassians have not forgotten that CLF attacks killed Cardassians as well as Dominion personnel.

The Peace Conference must decide whether Cardassia should be counted among the defeated powers or the victors. Certainly, many Cardassians resisted the Dominion, and the



Cardassian military mutinied following the destruction of Lakarian City. Nevertheless, until that massacre at the very end of the war, the bulk of the Cardassian military and social elite remained loyal to the Dominion. The legitimate government of Cardassia agreed to join the Dominion and was a willing participant during most of the war. Moreover Cardassian troops committed war crimes throughout the war. While today all Cardassians detest the Dominion, this was not always the case. Should the committee recognize the Cardassian National Front as the legitimate government of Cardassia and assist it in rebuilding? Or should it refuse recognition and set up its own authority to oversee reconstruction?

The CNF is desperate for development assistance to reconstruct Cardassia Prime and other devastated worlds and stimulate the Cardassian economy. However, Allied powers also suffered during the course of the war and are strapped for funds. The Klingons and Romulans in particular are reluctant to pay for the reconstruction of what they consider an enemy power. Moreover, the issue of what to do with Cardassian territory captured by the Allies remains pressing. The Federation has disavowed a policy of annexing captured lands, but the Romulans and Klingons have not. Romulan and Klingon leaders are partial to the idea of taking certain Cardassian colonies as “reparations” for the war. Of course, the CNF insists on returning to the prewar status quo borders and is averse to any territorial concessions.



## **Issue #2 – Status of the Dominion and the Breen**



From the perspective of the states of the Alpha Quadrant, the Dominion is the evil empire. They intruded into the Alpha Quadrant, destabilizing the state system, fomenting wars between long-standing allies, and subverting governments. Finally, they initiated a war that has bled every major power white, leaving hundreds of millions dead, militaries crippled, and economies reeling. The popular mood among Cardassians, Klingons, Romulans, and the peoples of the Federation is to punish the Dominion harshly. Similar sentiments, though not quite as strong, are felt towards their Breen allies. The Breen are blamed for opportunistically joining the war and carrying out Dominion atrocities against the Cardassian people. Their sneak attack on Starfleet Headquarters in San Francisco has been labeled by the President of the Federation as “a day that will live in infamy,” associating it with Japan’s attack on the US naval base at Pearl Harbour in World War II. Allied leaders have been informed that the Breen were promised huge territorial gains at the expense of the Federation in the event of Dominion victory.

However, Dominion and Breen leaders have refused to accept responsibility for the war. The Dominion leadership views its actions as defensive in response to Federation imperialism in the Gamma Quadrant and attempts by the Tal Shiar and Obsidian Order to commit genocide





against the Founders. They argue that the Federation started the war by mining the wormhole. Blaming the Federation for the virus that infected the Founders, the Dominion has accused the Federation leadership of attempted genocide. For their part, the Breen argue that their actions were little different from those of the Romulans, who sat out the war in order to weaken the Federation and Klingons before finally joining in. Like the Romulans, the Breen were motivated by national interest and balance of power logic. They feel they have nothing to apologize for.

While the Founder Leader has agreed to stand trial for war crimes, nothing further has been decided yet. Should the other Founder leaders and Breen commanders stand trial for war crimes? What about the Vorta bureaucrats and Jem'Hadar soldiers who are genetically engineered to obey orders? Furthermore, should the Dominion and Breen be made to pay reparations for the cost of the war? Should the Klingons and Romulans make territorial gains at the expense of the Dominion and Breen? What should happen to the Dominion and Breen militaries? Should they be made to disarm, or will they be allowed to keep their weapons? Should the Breen worlds be subjected to occupation? Moreover, though the Dominion has been defeated in the Alpha Quadrant, it still controls a massive empire and military in the Gamma Quadrant. How can the conference guarantee that the Dominion forces in the Gamma Quadrant will not trouble the peace? Should Alpha Quadrant merchants and colonists be allowed access to the Gamma Quadrant, or should the wormhole remain mined and commerce prohibited.



## **Issue #3 – Intergovernmental Organizations**



Currently, there are no major intergovernmental organizations (IGOs) between the great powers of the Alpha Quadrant. Even the Federation and the Klingons, long-time allies, were only bound by a peace treaty and military alliance. The Romulans, Cardassians, and Breen were not part of any alliance systems prior to the war, and were generally isolationist. Mistrust was high, and cooperation even on economic issues was difficult to achieve in the absence of institutional forums.

Many scholars of interstellar relations have declared the absence of IGOs as the underlying cause for the Dominion War. While admitting that the emergence of the Dominion upset the state system, they argue that if there had been IGOs Alpha Quadrant states would have been able to respond to the Dominion challenge more constructively. Without IGOs, states were fearful and suspicious of each other, launching unnecessary wars like the Klingon-Cardassian conflict and pursuing their own narrow national interest to the detriment of the common good.

The Federation has expressed strong interest in the creation of an IGO tentatively named the United Nations of the Alpha Quadrant (UNAQ). This would be not be modeled on the more centralized Federation structure, but on the decentralized United Nations of human history.

However, the idea remains controversial. The Cardassian National Front and the Klingons have



expressed willingness in principle, but both are concerned to protect their sovereignty and national pride. The isolationist Romulans are especially suspicious of the proposed UNAQ. They fear that it would merely be an expanded version of the Federation and a tool of the Federation's national interest. Romulus would prefer a less structured interstate system that would leave it more opportunity to pursue its national interests. As for the Breen and the Dominion, both are skeptical that any IGO would be dominated by the victors of the war and would serve as a tool to oppress the defeated powers

Great attention should be paid to the specifics of constructing any IGO. How would its membership be determined? Voting? Would it have a Security Council? What would its powers be and how would they be limited? Should the IGO include a bill of individual rights, or is this a form of cultural imperialism? What forms of cooperation should the IGO encourage: economic, cultural, military, financial, technological?

Moreover, the members of the Federation Alliance must consider the future of this alliance? Should it be renewed to serve as the basis for future security? Or was it a wartime measure that should be discontinued now that the war is at an end? Should Cardassia be admitted as a member? Is the Federation Alliance sufficient to guarantee peace and stability, or is an IGO needed in addition or instead?